## Concurrent Session Flood Project Update

February 1,2016

## Jay Aldean, PE

Executive Director TRFMA

## Perspective -

"Building in the floodplain is like pitching a tent in the middle of a highway when there are no cars coming." - ASFPM

A great community enhances the quality of life -



## Revised 2-D Model of Existing 100-yr Floodplain



## Truckee River Floodplain - view to the south

Airport runways appear to be open

Truckee River


## The Problem - 1997



## The Problem - 1997

## Reno Tahoe International Airport



## Downtown Reno ${ }^{1}$ Flooding History

## Date Peak Flow Return Freq.

Early 1862 - Ark Storm double 100yr
March 18, 1907
January 16, 1909
$18,500 \mathrm{cfs}$
90 yr

March 26, 1928
$10,100 \mathrm{cfs}$
30 yr

December 11, 1937
$18,800 \mathrm{cfs}$
90 yr
December 11, 1937 17,000 cfs 80 yr
November 21, $1950 \quad 19,900 \mathrm{cfs} \quad 95 \mathrm{yr}$
December 4, $1950 \quad 11,700 \mathrm{cfs} \quad 35 \mathrm{yr}$ Flood Control
December 23, $1955 \quad 20,800 \mathrm{cfs} \quad 100 \mathrm{yr}$ Act of 1954
February 2, $1963 \quad 18,400 \mathrm{cfs} \quad 90 \mathrm{yr}$
December 23, $1964 \quad 11,300 \mathrm{cfs} \quad 35 \mathrm{yr}$ Water Resources
February 17, $1986 \quad 14,400 \mathrm{cfs} \quad 50 \mathrm{yr}$ Development Act
January 1, $1997 \quad 23,200 \mathrm{cfs} \quad 117 \mathrm{yr}$ of 1988
December 31, 2005 16,400 cfs $70 \mathrm{yr} \quad \begin{aligned} & \text { Reform \& }\end{aligned}$

## Next Flood?

- Do we expect a flood this year?
- Most likely NO
- Majority of the flood season is over
- There has never been a flood during an El Nino
- Do we expect a major flood soon ( $\pm 4$ years)?
- Most likely YES
- $\pm 15$ year span between major events
- Floods tend to end droughts in the Sierra
- Heading into a La Nina/neutral zone when floods occur


## Regional Strategy

- Critical Importance of a Regional Solution
- Fixes the FEMA floodplain accuracy issue
- Provides safety to the public
- Reduces property damages and disruptions
- Strengthens the economy of the region
- USACE Plan Critical to Regional Strategy
- Most likely never receive Federal approval for another study
- We now plan for NO Federal \$\$ to be conservative
- However; we likely will receive Federal reimbursement

Potential loss of life, industry, jobs and tax revenue to the Region


## Events, Accomplishments \& Goals

2011
2012 - Senator Reid and TRFMA staff meet with Corps to revive Federal project

- TRFMA staff proposes dual planning strategies utilizing independent local and USACE resources
- TRFMA approves contract w/ HDR to develop local 100-yr flood plan
- TRFMA agrees to fund USACE's completion of GRR (50-yr plan)

2013 - TRFMA approves Local Rate Plan (100-yr flood plan)

- TRFMA approves Downtown Reno LRP plan addition

2014 - USACE recommends approval of 50-yr plan to Congress

- Senator Reid inserts language into tentative bill to allow the Corps to accept our LRP in-lieu of their 50-yr plan (Section 1036)
- With support from Senator Reid, Senator Heller and Congressman Amodei, Congress approves WRRDA 2014

2015 - TRFMA staff directs HDR to complete remodeling of floodplain

- TRFMA's financial consultant FCS completes analysis on flood fee's
- TRFMA Board rejects flood fees - too expensive for some sectors
- TRFMA staff, with lobbyist support, begin negotiations with the Corps:
- Review of 100-yr LRP
- Reduce local obligation of Federal project planning costs

2016 - Board members \& staff met with Commercial \& Industrial community

- TRFMA staff proposes alternative funding concept


## Virginia Street Bridge Replacement



## North Truckee Drain Realignment

## Truckee River Flood Management Authority



# Rate Model Update 

October 9, 2015
*FCS GROUP
Solutions-Oriented Consulting

## Rate Design

- Ratepayers in Area 1 (area in Washoe County south of Township 25)
- Ratepayers in Area 2 (area in existing 100-year flood zone)



## Revenue Requirement Scenarios



## Emergency Reserve Scenarios <br> \$15M Reserve by FY 2039-40²

\$43.3M
Reserve by FY 2019-203
(only for 18-year debt funded
construction using state bonds with County Treasurer billing)

1 Billing by County Treasurer requires state legislative amendment
2 Proposed replacement reserve
3 Interlocal Cooperative Agreement (ICA) reserve requirement

## Estimated Monthly Rates

| Scenario Comparison | Scenario 1 | Scenario 2A | Scenario 2B | Scenario 3A | Scenario 3B | Scenario 3C |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction Period | 18 years | 18 years | 10 years | 18 years | 10 years | 18 years |
| Rate Duration | 18 years | Bond Retirement* | Bond Retirement* | Bond Retirement* | Bond Retirement* | Bond Retirement* |
| \$2M Annual Cost of Billing Scenario |  |  |  |  |  |  |
| First Year Revenue Requirement | \$24,155,661 | \$19,850,000 | \$30,100,000 | \$17,000,000 | \$25,800,000 |  |
| Area 1 Rate per SFD - Residential | \$9.46 | \$7.77 | \$9.84 | \$6.66 | \$8.43 |  |
| Area 2 Rate per SFD - Residential | \$27.39 | \$22.50 | \$47.49 | \$19.27 | \$40.71 |  |
| Area 1 Rate per kSF - Commercial/Other | \$1.97 | \$1.62 | \$2.11 | \$1.39 | \$1.81 |  |
| Area 2 Rate per kSF - Commercial/Other | \$12.43 | \$10.21 | \$21.30 | \$8.74 | \$18.26 |  |
| \$750k Annual Cost of Billing Scenario |  |  |  |  |  |  |
| First Year Revenue Requirement | \$22,791,926 | \$18,700,000 | \$28,900,000 | \$15,850,000 | \$24,500,000 | \$16,980,000 |
| Area 1 Rate per SFD - Residential | \$8.93 | \$7.32 | \$9.44 | \$6.21 | \$8.01 | \$6.65 |
| Area 2 Rate per SFD - Residential | \$25.84 | \$21.20 | \$45.60 | \$17.97 | \$38.65 | \$19.25 |
| Area 1 Rate per kSF - Commercial/Other | \$1.86 | \$1.53 | \$2.02 | \$1.30 | \$1.72 | \$1.39 |
| Area 2 Rate per kSF - Commercial/Other | \$11.72 | \$9.62 | \$20.45 | \$8.15 | \$17.34 | \$8.73 |

- Scenario 1: Pay-As-You-Go Construction over 18-year period
- Scenario 2: Debt-funded Construction using TRFMA Revenue Bonds -2A: 18-Year Construction Period $\quad$ 2B: 10-Year Construction Period
- Scenario 3: Debt-funded Construction using State Bond Bank Bonds

$$
\text { -3A: 18-Year Construction }-3 \mathrm{~B}: 10-\text { Year Construction } \quad-3 \mathrm{C}: 18 \text {-Year Construction Period with emergency reserve }
$$ Period Period requirement set at $\$ 43.3 \mathrm{M}$ in FY 2019-20

## Pay-As-You-Go Construction,10-Year Period

|  |  |
| :--- | ---: |
| First Year Revenue Requirement with $\$ 750 \mathrm{k}$ annual billing costs | $\$ 43,864,885$ |
| Area 1 Rate per SFD - Residential | $\$ 14.33$ |
| Area 2 Rate per SFD - Residential | $\$ 69.21$ |
| Area 1 Rate per kSF - Commercial/Other | $\$ 3.07$ |
| Area 2 Rate per kSF - Commercial/Other | $\$ 31.04$ |


| $10-Y e a r ~ C o s t ~ A l l o c a t i o n ~$ <br> Summary | Residential: SFD | Commercial/ Other | Total |
| :--- | :---: | :---: | :---: |
| Area 1 (regional benefit area) | $\$ 299,500,000$ | $\$ 141,500,000$ | $441,000,000$ |
| Area 2 (100-Yr flood boundary) | $\$ 13,300,000$ | $\$ 241,400,000$ | $254,700,000$ |
| Overall Benefit | $\$ 324,700,000$ | $\$ 371,000,000$ | $695,700,000$ |

## Funding Alternative

- Hybrid funding concept
- Fee imposed on the direct benefit area
- Those gaining the most pay the most
- Legal arguments support direct pay fee
- Sales tax
- Recognizes regional benefits to the project
- Captures the regional nature of the flood project by passing portion of funding to regional users / tourists
- Most all flood improvements are funded by sales tax


## A Challenge

Elected officials are obligated to provide flood prevention infrastructure for our community to protect the citizens and enhance the quality of life

## End of Presentation

## Oceanic Niño Index - 115 yr Extrapolation


-ONI

- 1907
- 1909
- 1928
- 1937
- 1950
- 1951

A 1955

- 1963
- 1964
$\square 1986$
- 1997
- 2006


## Operations and Maintenance Assumptions

| Assumption Category |
| :--- |
|  |
| Operations and |
| Administration |
|  |
| Maintenance |
| Other Income |


| Assumptions |
| :---: |
| - Wages \& Benefits: $\approx \$ 1.07 \mathrm{M}$ in FY 2015-16 <br> - Services \& Supplies: $\approx \$ 2.8 \mathrm{M}$ in FY 2015-16 (lowers to $25 \%$ of wages and benefits after construction period) <br> - Billing \& Collections (costs dependent on scenario) \$2.0M in FY 2017-18 = Billing by TRFMA <br> $\$ 750$ k in FY 2017-18 = Billing by County Treasurer ${ }^{1}$ <br> - Expenses increase with general cost inflation |
| - $0.2 \%$ of asset value net of LERRDs ${ }^{2}(\$ 62 k-\$ 1 M)$ until construction is complete <br> - \$4M after construction completed |
| - Sales tax revenue: \$6M per year (increases by $4.0 \%-6.0 \%$ per year) - Additional $\$ 1.4 \mathrm{M}$ in FY 2027-28 because of retired bonds <br> - Miscellaneous: $\$ 20 \mathrm{k}$ per year |

1 Billing by County Treasurer requires state legislative amendment
2 LERRDS: Land, Easements, Rights-of-Way, Relocations, and Disposal Areas

## Construction Assumptions

| Assumption Category |
| :--- |
| Capital Cost |
| Construction Period |
| Capital Cost Inflation |
| LERRD Cost Inflation |


| Assumptions |
| :--- |
| - Flood projects: $\$ 412 \mathrm{M}$ total cost (2013 dollars) |
| $-\quad$ Includes $\$ 67 \mathrm{M}$ for LERRDs |

Real project costs are spread evenly over the construction period (nominal values escalate)
1 LERRDS: Land, Easements, Rights-of-Way, Relocations, and Disposal Areas

## Escalation/Reserve Assumptions

| Assumptions Category - Escalators |
| :--- |
| General Cost Inflation |
| Customer Growth Rate |
| Sales Tax Revenue Growth |
| Interest Earnings Rate |


| Assumptions |
| :---: |
| $-1.93 \%-3.50 \%$ |
| $-1.14 \%-1.91 \%$ |
| $-6.00 \%$ first two years |
| $-4.00 \%$ thereafter |
| $-1.50 \%-3.25 \%$ |


| Assumptions Category - Reserves |
| :--- |
| Operating Reserve |
| Construction Reserve |
| Emergency Replacement Reserve |
| Bond Reserve |


| Assumptions |
| :--- |
| - $25 \%$ of Annual Operating |
| Expenses $^{1}$ |
| - No Minimum |
| - Dependent on scenario: |
| $-\$ 15 M$ by 2039-40² |
| $-\quad \$ 43.3 \mathrm{M}$ by 2019-201 |
| - Depends on Bond Type |

1 Requirements per Interlocal Cooperative Agreement (ICA)
2 Proposed replacement reserve

## Debt Assumptions

| Debt Parameters |
| :--- |
| Issuance Costs (\% of Amount Issued) |
| $\quad$-Includes underwriters discount (0.5\% of par) and issuance fees |
| Interest Rate |
| Repayment Period (Years) |
| Reserve Req. (Multiple of Annual DS) |
| Coverage Req. (Multiple of Annual DS) |


| State Bond Bank | Revenue Bonds |
| :---: | :---: |
| $1.08 \%$ | $0.79 \%$ |
| $5.83 \%$ | $6.05 \%$ |
| 30 | 30 |
| N/A | 1.0 |
| $1.20^{2}$ | 1.50 |

1 State bond bank bond requirements (coverage requirement, reserve requirement, etc.) can be negotiated with the State.
2 Coverage requirement minimum mandated by ICA.



